

# STATE OF WISCONSIN Division of Hearings and Appeals

In the Matter of

AMENDED DECISION

# PRELIMINARY RECITALS

Pursuant to a petition filed May 27, 2015, under Wis. Admin. Code § HA 3.03, to review a decision by the Aging & Disability Resource Center of Dane County- in regard to Medical Assistance, a hearing was held on July 07, 2015, at Madison, Wisconsin.

## This decision was amended to correctly identify the respondent agency.

The issue for determination is whether petitioner remains at the comprehensive (nursing home) level of care

There appeared at that time and place the following persons:

PARTIES IN INTEREST:
Petitioner:
Petitioner's Representative:

#### Respondent:

Department of Health Services 1 West Wilson Street, Room 651 Madison, Wisconsin 53703

By:

Aging & Disability Resource Center of Dane County-2865 N Sherman AV Madison, WI 53704-3016

ADMINISTRATIVE LAW JUDGE:

John P. Tedesco Division of Hearings and Appeals

#### **FINDINGS OF FACT**

1. Petitioner is a resident of Dane County.

- 2. On April 21, 2015, the agency completed a long term care functional screen on petitioner. The results indicated that he needs assistance with 6 IADL's (see ex. #2).
- 3. On April 24, 2015, the agency sent notice to petitioner informing him that he was no longer eligible for the relevant waiver program because he did not meet the required level of care.
- 4. Petitioner appealed.

#### **DISCUSSION**

The county agency seeks to end the petitioner's eligibility for MA-Waiver benefits because he no longer requires the level of care needed to remain in the program. See *Medicaid Eligibility Handbook*, Chapter 28, generally, or information on the various MA-Waiver programs. Eligibility depends upon a person's ability to function independently falling below a certain level. This is referred to as the person's functional capacity level. Depending upon the program, persons can be eligible at either the nursing home or non-nursing home level of care. Wis. Admin. Code, § DHS 10.33(2); Wis. Stat. § 46.286.(1)(a). The petitioner must meet the nursing home level of care to remain eligible for the benefits she has been receiving.

The Wisconsin Department of Health Services made efforts to improve the statewide efficacy of functional assessments by designing and implementing a computerized functional assessment screening system. This system relies upon a face-to-face interview with a trained quality assurance screener. The screener met with the petitioner as part of the reassessment process. In this case, the petitioner and screener agree as to the screener's findings of the petitioner's diagnoses and ADL and IADL needs. Current policy requires the Department's local agent/screener to then enter this data into the Department's functional screen computer program. See <a href="http://dhs.wisconsin.gov/LTCare/FunctionalScreen/Index.htm">http://dhs.wisconsin.gov/LTCare/FunctionalScreen/Index.htm</a>. The Level of Care (LOC) Functional Screen form and program reiterate the skeletal definitions from the federal Medicaid rules for Intermediate Nursing Care and institutional Developmental Disability facilities. When the petitioner's functional ability scores were entered into the DHS algorithm, the result was a DHS conclusion that the petitioner does not have care needs at the nursing home level. Thus, the petitioner was found to be ineligible going forward, consistent with the DHS-directed result.

However, the computer program infrequently yields a result that is not consistent with state code. Wis. Admin. Code § DHS 10.33(2)(c) describes comprehensive (a/k/a nursing home) functional capacity:

- (2) DETERMINATION OF FUNCTIONAL ELIGIBILITY.
- (a) *Determination*. Functional eligibility for the family care benefit shall be determined pursuant to s. 46.286 (1), Stats., and this chapter, ...
- **(c)** Comprehensive functional capacity level. A person is functionally eligible at the comprehensive level if the person requires ongoing care, assistance or supervision from another person, as is evidenced by any of the following findings from application of the functional screening:
  - 1. The person cannot safely or appropriately perform 3 or more activities of daily living.
- **2.** The person cannot safely or appropriately perform 2 or more ADLs and one or more instrumental activities of daily living.
  - 3. The person cannot safely or appropriately perform 5 or more IADLs.
- **4.** The person cannot safely or appropriately perform one or more ADL and 3 or more IADLs and has cognitive impairment.
- **5.** The person cannot safely or appropriately perform 4 or more IADLs and has cognitive impairment.
- **6.** The person has a complicating condition that limits the person's ability to independently meet his or her needs as evidenced by meeting both of the following conditions:

- **a.** The person requires frequent medical or social intervention to safely maintain an acceptable health or developmental status; or requires frequent changes in service due to intermittent or unpredictable changes in his or her condition; or requires a range of medical or social interventions due to a multiplicity of conditions.
- **b.** The person has a developmental disability that requires specialized services; or has impaired cognition exhibited by memory deficits or disorientation to person, place or time; or has impaired decision making ability exhibited by wandering, physical abuse of self or others, self-neglect or resistance to needed care.

As evidenced by the April 2015 screen, the petitioner falls within the comprehensive functional capacity definition – he cannot safely/appropriately perform five IADL's (item (c)3 above). Thus, per code, he meets the comprehensive/nursing home level of care. Therefore, although the screening personnel followed their DHS instructions correctly, the discontinuance of the petitioner's FCP eligibility due to failure to meet the level of care requirement was incorrect. This decision is in accord with prior decisions (Wis. Div. of Hearings & Appeals October 26, 2010, ALJ Schneider)(DHS), (Wis. Div. of Hearings & Appeals April 5, 2011, ALJ Schneider)(DHS), and Rehearing (Wis. Div. of Hearings & Appeals September 29, 2011, ALJ O'Brien)(DHS).

#### **CONCLUSIONS OF LAW**

The Department determination regarding level of care is inconsistent with the Administrative Code criteria and petitioner remains at the nursing home level of care.

#### THEREFORE, it is

#### **ORDERED**

That the petition be remanded to the agency with instructions to continue the petitioner's nursing home level of care and MA waiver eligibility from April 24, 2015 forward, in accord with the Conclusion of Law above, if he is otherwise eligible for the program. This action shall be taken within 10 days of the date of this Decision.

### REQUEST FOR A REHEARING

You may request a rehearing if you think this decision is based on a serious mistake in the facts or the law or if you have found new evidence that would change the decision. Your request must be **received** within 20 days after the date of this decision. Late requests cannot be granted.

Send your request for rehearing in writing to the Division of Hearings and Appeals, 5005 University Avenue, Suite 201, Madison, WI 53705-5400 **and** to those identified in this decision as "PARTIES IN INTEREST." Your rehearing request must explain what mistake the Administrative Law Judge made and why it is important or you must describe your new evidence and explain why you did not have it at your first hearing. If your request does not explain these things, it will be denied.

The process for requesting a rehearing may be found at Wis. Stat. § 227.49. A copy of the statutes may be found online or at your local library or courthouse.

#### APPEAL TO COURT

You may also appeal this decision to Circuit Court in the county where you live. Appeals must be filed with the Court **and** served either personally or by certified mail on the Secretary of the Department of Health Services, 1 West Wilson Street, Room 651, Madison, Wisconsin 53703, **and** on those identified in

this decision as "PARTIES IN INTEREST" **no more than 30 days after the date of this decision** or 30 days after a denial of a timely rehearing (if you request one).

The process for Circuit Court Appeals may be found at Wis. Stat. §§ 227.52 and 227.53. A copy of the statutes may be found online or at your local library or courthouse.

Given under my hand at the City of Madison, Wisconsin, this 11th day of August, 2015

\sJohn P. Tedesco Administrative Law Judge Division of Hearings and Appeals



# State of Wisconsin\DIVISION OF HEARINGS AND APPEALS

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The preceding decision was sent to the following parties on August 11, 2015.

Aging & Disability Resource Center of Dane County-ARC Bureau of Long-Term Support